AGENDA
EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS
BOARD OF DIRECTORS MEETING
WEDNESDAY, OCTOBER 29, 2014 – 10:00 AM

1. CALL TO ORDER

2. APPROVAL OF MINUTES OF SEPTEMBER 24, 2014

3. DISCUSSION ITEMS

A. Status of I-270 Environmental Study

B. Pipeline to Public Office

C. Update on the development of *Connected 2045*

4. ACTION ITEMS

A. Modification of the FY 2015-2018 Transportation Improvement Programs, the Metropolitan Transportation Plan – *RTP 2040*, and the related Air Quality Conformity Determination (TIP) – Requested by the Illinois Department of Transportation

B. Modification of the FY 2015-2018 Transportation Improvement Programs, the Metropolitan Transportation Plan – *RTP 2040*, and the related Air Quality Conformity Determination (TIP) – Requested by Missouri Department of Transportation

C. Amendment to the 2015 Unified Planning Work Program: addition of element 1.03 Greenhouse Gas Inventory and revision of element 2.36 Missouri Regional 208 Water Quality Management Plan Initiative

D. Functional Classification Update

E. Update of the St. Louis Regional Intelligent Transportation System (ITS) Architecture

F. Revision to East-West Gateway Council of Governments Retirement Savings Plan

G. Calendar Year 2015 East-West Gateway Budget

H. 2015 Aerial Photography Project

5. OTHER BUSINESS

6. ADJOURNMENT

MINUTES

EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS
BOARD OF DIRECTORS
SEPTEMBER 24, 2014

The regular meeting of the Board of Directors was held in the Council offices on Wednesday, September 24, 2014 at 10:00 a.m.

Members in Attendance
Francis Slay, *Chair*; Mayor, City of St. Louis
Mark Kern, *Vice-Chair*; Chairman, St. Clair County Board
Charlie Dooley, *2nd Vice-Chair*; County Executive, St. Louis County
Mark Eckert, Mayor, City of Belleville; Vice President, SW IL Council of Mayors
Steve Ehlmann, County Executive, St. Charles County
Barbara Geisman, Regional Citizen, City of St. Louis, MO
John Griesheimer, Presiding Commissioner, Franklin County
John Hamm, III, Mayor, City of Madison; President, Southwestern Illinois Planning Commission
Greg Horn, MoDOT
Ted Hoskins, Mayor, City of Berkeley
Curtis Jones, IDOT
Richard Kellett, Regional Citizen, St. Louis County
Mike Livengood, Franklin County
John Miller, Mayor, City of Collinsville; President, SW IL Council of Mayors
John Nations, Metro
Alvin Parks, Jr., Mayor, City of East St. Louis
Thomas Schneider, Mayor, City of Florissant; President, St. Louis County Municipal League
Dave Stoecklin, Regional Citizen, Madison County, IL
Ken Waller, County Executive, Jefferson County
John White, Councilman, St. Charles County

Members Absent
Alan Dunstan, Chairman, Madison County Board
Edie Koch, Illinois Department of Commerce and Economic Opportunity
John A. Laker, Regional Citizen, St. Clair County
Jack Minner, Board Member, Madison County
Roy Mosley, Board Member, St. Clair County
James Pulley, Regional Citizen, St. Clair County
Lewis Reed, President, Board of Aldermen, City of St. Louis
Brian May, Office of Missouri Governor Jay Nixon
Delbert Wittenauer, Chairman, Monroe County Board

Others in Attendance
Tracy Beidleman, Metro
Jason Carter, AEGIS
Kim Cella, Citizens for Modern Transit

Others in Attendance, ***cont'd***
Tom Curran, St. Louis County
Gary Elmestad, St. Charles County
Tim Fischesser, St. Louis County Municipal League
Fred Dyer, St. Charles County Citizen
Joe Gray, IDOT
Steve Johnson, St. Louis Regional Chamber
Michael Powers, Office of the President of St. Louis Board of Aldermen
John Langa,Bi-State Development Agency
Ken Leiser, St. Louis Post Dispatch
Bill Schnell, MoDOT
Stephanie Leon Streeter, St. Louis County
Susan Taylor, St. Louis Port Authority
Jim Terry, Jefferson County Highway W/MM Task Force
Betsy Tracy, FHWA, IL Div.
Deanna Venker, MoDOT

EWGCOG Staff:

Ed Hillhouse, Jim Wild, Royce Bauer, Staci Alvarez, Jerry Blair, Dale Chambers, Joyce Collins-Catling, Wayne Flesch, Ben Fleschert, Ross Friedman, Nick Gragnani, Paul Hubbman, Medora Kealy, Peter Koeppel, Ted LaBoube, Jason Lange, Carol Lawrence, MaryGrace Lewandowski, Christopher Michael, Anna Musial, Rachael Pawlak, Sonya Pointer, Gary Pondrom, John Posey, Jenny Reiman, Mary Rocchio, Roz Rodgers, Shay Schindler, Himmer Soberanis, Julie Stone, John Whitaker, DJ Wilson, Aaron Young

CALL TO ORDER

The meeting was called to order by Mr. Slay, Chair.

APPROVAL OF MINUTES OF JULY 30, 2014 MEETING

Motion was made by Mr. Waller, seconded by Mr. Griesheimer, to approve the minutes of the July 30, 2014 meeting. Motion carried, all voting aye.

DISCUSSION ITEMS

Where We Stand Update: Racial Segregation and Disparity
Mary Rocchio, EWGCOG, presented information on the most recent *Where We Stand* update that references St. Louis's ranking against 34 peer metropolitan statistical areas, utilizing social, economic and health indicators. She summarized the region's standings relating to population segregation; and disparities in education, employment, income, poverty rates, homeownership, home values, rental costs, infant mortality and health care coverage.

Lengthy discussion ensued regarding the importance of the study and how to address longstanding problems at their core, specifically identifying and correcting integration and diversity within municipalities, respective police departments, and among elected officials;

addressing unemployment and job accessibility; strengthening parenting skills of residents; and recognizing other shortfalls and finding long-term strategies.

Great Streets Initiative: West Florissant Avenue Corridor Planning and Development Effort
Paul Hubbman, EWGCOG, summarized the West Florissant Avenue Great Streets Initiative, described the area studied in the plan, challenges that have been identified in creating a "roadmap" for the area, and what the overall plan would include. He advised that a working group has been formed to support the implementation of recommendations in the corridor and will remain in place after completion of the plan to provide technical assistance and help foster strategic partnerships. He noted that the plan is available on EWGCOG's website.

Additional discussion followed regarding other successful, completed Great Streets projects within in the region.

ACTION ITEMS

Strategic Action Plan for Saint Louis' Regional Freight Partnership
Jim Wild, EWGCOG, Jason Carter, AEGIS, and John Nations, Metro, presented information and answered questions about the Strategic Action Plan for St. Louis's Freight Partnership. Mr. Wild summarized staff's recommendation for Board endorsement of it and to authorize the Executive Director to commence the Phase I effort, which includes staffing the newly formed organization, America's Gateway, and to move forward into Phase II.

Motion approving the recommendations was made by Mr. Parks, seconded by Mr. Kellett.

Mr. Miller requested and staff agreed to provide quarterly progress reports of the project to the Board.

Motion carried, all voting aye.

Modification of the FY2014-2017 and FY 2015-2018 Transportation Improvement Programs, the Metropolitan Transportation Plan – RTP 2040, and the related Air Quality Conformity Determination (TIP) – Requested by Metro
Jason Lange, EWGCOG, summarized staff's recommendation to amend the FY 2014-2017 and 2015-2018 TIPS and related Air Quality Conformity Determination to add and/or modify the following projects, sponsored by Metro:

TIP #	Action	Description
6528-15	Add	St. Louis City – Retaining wall rehabilitation and repair along Scott Avenue at Ewing Avenue MetroLink facility
5686-13	Modify	Bus/Paratransit Maintenance program – preventative maintenance
5922C	Modify	North County Transit Center – Phase 2 – Construction of Bus Garage

Motion approving the recommendations was made by Ms. Geisman, seconded by Mr. Griesheimer. Motion carried, all voting aye.

MPO Board Representation
Ed Hillhouse, EWGCOG, summarized staff's recommendation to authorize the Executive Director to pursue exemption from the requirements contained within 23 USC 134(d) and 49 USC 5303(d)(2), requiring that transportation representatives be a voting member of their respective MPO Board.

Motion approving the recommendations was made by Mr. Kern, seconded by Mr. Kellett. Motion carried, all voting aye.

Regional Security Expenditures
Nick Gragnani, STARRS, summarized staff's recommendation to proceed with the following expenditures, totaling $52,561. The expenditures will be funded from the U.S. Department of Homeland Security's Urban Area Security Initiative ("UASI") grant program.

Action	Description	Amount
Contract	BCFS Health and Human Services – to provide EMS Team Leader training class	$13,561
Contract	Spec. Rescue International – to provide one USAR Technical Search Specialist training class	$39,000

Motion approving the recommendation was made by Mr. Waller, seconded by Mr. Griesheimer. Motion carried, all voting aye.

OTHER BUSINESS

Mr. Hillhouse advised of upcoming events: A workshop for the Missouri Hazard Mitigation Plan (MO counties only); Outstanding Leadership in Government Awards nominations deadline; and a planning and zoning workshop at UMSL.

After some discussion, motion was made by Mr. Ehlmann, seconded by John Griesheimer, for staff to formulate a program and/or educational material to promote interest and to encourage individuals to run for local government offices. Motion carried, all voting aye.

ADJOURNMENT

Motion was made by Mr. Parks seconded by Mr. Dooley, to adjourn the meeting. Motion carried, all voting aye.

Respectfully submitted,

Ed Hillhouse
Secretary, Board of Directors

EAST-WEST GATEWAY
Council of Governments

Creating Solutions Across Jurisdictional Boundaries

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Ed Hillhouse
Assistant Executive Director
James M. Wild

To: Board of Directors

From: Staff

Subject: Pathway to Public Office Workshop

Date: October 14, 2014

At the September meeting of the East-West Gateway Board of Directors staff was directed to create programming on the process involved in running for public office. The need for this type of effort is borne out of recent conversations stemming from the events in Ferguson and regional discussions about racial disparities in representation on elected boards across the region. In order to get more interested people into elected and appointed service, it was posited that there needs to be an opportunity for discussion and information dissemination around why public office is a path worth pursuing, what potential candidates should expect and what they need to know about the process.

Working with the Local Government Partnership, Council staff is designing, organizing and offering a one-day, free workshop on Saturday, December 6, 2014 at the University of Missouri - St. Louis (UMSL) that will be open to anyone who is interested in running for public office. The Local Government Partnership is a cooperative effort of East-West Gateway Council of Governments, the Public Policy Administration Program at UMSL and the Center for Ethics in Public Life at UMSL that leverages the resources of these organizations to provide training and technical assistance to local governments and those interested in local government in the St. Louis region. The initial workshop will be geared toward potential candidates for non-partisan posts in Missouri - - municipal, school district, and fire district boards. The experience with this workshop can inform a decision to offer a workshop appropriate for Illinois potential candidates at a later date.

In addition to the goal of offering a workshop during this March/April election cycle, East-West Gateway staff met with organizations and individuals in the region who work on pipeline to public office and leadership programs, who have a mission-driven interest in local government or who are involved in voter/election information and education. There is an interest among these organizations in a longer-term discussion on coordinating efforts to create a set of activities and resources around these issues beyond the 2014 workshop. We will continue to identify and pursue these opportunities.

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To: Board of Directors

From: Staff

Subject: Modification of the FY 2015-2018 Transportation Improvement Program (TIP) – Requested by the Illinois Department of Transportation

Date: October 14, 2014

The Illinois Department of Transportation (IDOT) is requesting to modify the FY 2015-2018 TIP, *RTP 2040*, and related Air Quality Conformity Determination to modify one project currently programmed in the FY 2015-2018 TIP.

Modified Project

IDOT is requesting to modify one project that is currently programmed in the FY 2015-2018 TIP. The cost increase will be paid for with bid savings from other projects.

The modified project is summarized below:

Modified Project				
TIP#/ Sponsor/ County	**Route/Limits**	**Description of Work**	**Current Cost/ Revised Cost**	**Reason for Change**
5504-15/ IDOT/ Madison	I-70 – 2.5 miles east of I-55/270 to 0.1 miles east of Prairie Rd	Resurfacing, bridge repairs and sealing	$25,000,000/ $29,000,000	Cost increased by $4 million

Staff Recommendation: Staff recommends that the FY 2015-2018 TIP, *RTP 2040*, and related Air Quality Conformity Determination be revised to modify one project currently programmed in the FY 2015-2018 TIP as summarized above. This project is exempt with respect to air quality.

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To: Board of Directors

From: Staff

Subject: Modification of the FY 2015-2018 Transportation Improvement Program (TIP) – Requested by Missouri sponsors

Date: October 14, 2014

The Missouri Department of Transportation (MoDOT) and St. Charles County are requesting to revise the FY 2015-2018 TIP, *RTP 2040*, and related Air Quality Conformity Determination to add six new projects.

New Projects

MoDOT Projects

MoDOT is requesting to add a pavement improvement project on I-64 in St. Charles County at a total cost of $217,000. MoDOT is also requesting to add a bridge painting project for three bridges on MO 21 in Jefferson County at a total cost of $326,000. These projects will be funded using cost savings from other projects already completed in this fiscal year.

St. Charles County Projects

St. Charles County is requesting to add one bridge removal project and three bridge replacement projects. These projects are funded through the Off-System Bridge Program (BRO). BRO funds are allocated to a county based on the square footage of locally maintained deficient bridges within the county.

St. Charles County will remove one bridge on Old Highway Z near Wentzville at a total cost of $50,000. This bridge is located just north of a dead-end and will not impact travel as MO Z parallels Old Highway Z. They will also replace bridges on Schnarre Road, Nahm Road, and South Shore Drive. Each bridge replacement has a total cost of $300,000.

The new projects are summarized on the next page:

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New Projects					
TIP#/ Sponsor/ Sponsor #	**Title-Limits**	**Description of Work**	**County**	**Federal Cost**	**Total Cost**
6530-15/ MoDOT/ 6I3106	I-64 – 0.5 mi. e/o I-70 to w/o Lake Saint Louis Blvd; 1 mi. e/o MO DD to 0.5 mi. w/o MO K	Pavement improvements	St. Charles	$195,300	$217,000
6454-14/ MoDOT/ 6P3102	MO 21 – At Old 21/Shady Valley, W Four Ridge Rd, Old 21/Schenk Rd	Bridge painting	Jefferson	$260,800	$326,000
5203A-15/ St. Charles County/ BRO-B092(013)	Old Highway Z – Over tributary of Peruque Creek	Remove bridge	St. Charles	$40,000	$50,000
5203B-15/ St. Charles County/ BRO-B092(013)	Schnarre Road – Over tributary of Sams Creek	Replace bridge	St. Charles	$240,000	$300,000
5203C-16/ St. Charles County/ BRO-B092(013)	Nahm Road – Over tributary of Sehrt Creek	Replace bridge	St. Charles	$240,000	$300,000
5203D-15/ St. Charles County/ BRO-B092(013)	South Shore Drive – Over tributary of Mississippi River	Replace bridge	St. Charles	$240,000	$300,000
			TOTAL	**$1,216,100**	**$1,493,000**

Staff Recommendation: Staff recommends that the FY 2015-2018 TIP, *RTP 2040,* and related Air Quality Conformity Determination be revised to add six new projects as summarized above and detailed in the attachment. With respect to air quality conformity, these projects are considered exempt or not regionally significant.

October 14, 2014

Amendment # **1014-002**
TIP # **6530-15**
Sponsor # **6I3106**

PROJECT SPONSOR: **MoDOT**

ACTION REQUESTED: Revise FY 2015 of the FY 2015-2018 TIP to add a project

TITLE: **I-64**

LIMITS: 0.5 mi. e/o I-70 to w/o Lake Saint Louis Blvd; 1 mi. e/o MO DD to 0.5 mi. w/o MO K

DESCRIPTION: Pavement improvements

COUNTY: St. Charles

FUNDING SOURCE: National Highway Performance Program (NHPP)

	Federal	Match	Total
PE	$15,300	$1,700	$17,000
ROW	$0	$0	$0
Implementation	$180,000	$20,000	$200,000
Total	$195,300	$21,700	$217,000

AIR QUALITY CONFORMITY: Exempt – Pavement resurfacing and/or rehabilitation (§ 93.126)

STAFF RECOMMENDATION: Approval

October 14, 2014

Amendment # **1014-003**
TIP # **6454-14**
Sponsor # **6P3102**

PROJECT SPONSOR: **MoDOT**

ACTION REQUESTED: Revise FY 2015 of the FY 2015-2018 TIP to add a project

TITLE: **MO 21**

LIMITS: At Old 21/Shady Valley, W Four Ridge Rd, Old 21/Schenk Rd

DESCRIPTION: Bridge painting

COUNTY: Jefferson

FUNDING SOURCE: National Highway Performance Program (NHPP)

	Federal	Match	Total
PE	$32,000	$8,000	$40,000
ROW	$0	$0	$0
Implementation	$228,800	$57,200	$286,000
Total	$260,800	$65,200	$326,000

AIR QUALITY CONFORMITY: Not Regionally Significant

STAFF RECOMMENDATION: Approval

October 14, 2014

Amendment # **1014-004**
TIP # **5203A-15**
Sponsor # **BRO-B092(013)**

PROJECT SPONSOR: **St. Charles County**

ACTION REQUESTED: Revise FY 2015 of the FY 2015-2018 TIP to add a project

TITLE: **Old Highway Z**

LIMITS: Over tributary of Peruque Creek

DESCRIPTION: Remove bridge

COUNTY: St. Charles

FUNDING SOURCE: Off-System Bridge Program (BRO)

	Federal	Match	Total
PE	$0	$0	$0
ROW	$0	$0	$0
Implementation	$40,000	$10,000	$50,000
Total	$40,000	$10,000	$50,000

AIR QUALITY CONFORMITY: Not Regionally Significant

STAFF RECOMMENDATION: Approval

October 14, 2014

Amendment # **1014-005**
TIP # **5203B-15**
Sponsor # **BRO-B092(014)**

PROJECT SPONSOR: **St. Charles County**

ACTION REQUESTED: Revise FY 2015 & 2016 of the FY 2015-2018 TIP to add a project

TITLE: **Schnarre Road**

LIMITS: Over tributary of Sams Creek

DESCRIPTION: Replace bridge

COUNTY: St. Charles

FUNDING SOURCE: Off-System Bridge Program (BRO)

	Federal	Match	Total
PE	$56,000	$14,000	$70,000
ROW	$800	$200	$1,000
Implementation	$183,200	$45,800	$229,000
Total	$240,000	$60,000	$300,000

AIR QUALITY CONFORMITY: Exempt – Widening narrow pavements or reconstructing bridges (no additional travel lanes (§ 93.126)

STAFF RECOMMENDATION: Approval

October 14, 2014

Amendment # **1014-006**
TIP # **5203C-15**
Sponsor # **BRO-B092(011)**

PROJECT SPONSOR: **St. Charles County**

ACTION REQUESTED: Revise FY 2016 & 2017 of the FY 2015-2018 TIP to add a project

TITLE: **Nahm Road**

LIMITS: Over tributary of Sehrt Creek

DESCRIPTION: Replace bridge

COUNTY: St. Charles

FUNDING SOURCE: Off-System Bridge Program (BRO)

	Federal	Match	Total
PE	$56,000	$14,000	$70,000
ROW	$400	$100	$500
Implementation	$183,600	$45,900	$229,500
Total	$240,000	$60,000	$300,000

AIR QUALITY CONFORMITY: Exempt – Widening narrow pavements or reconstructing bridges (no additional travel lanes (§ 93.126)

STAFF RECOMMENDATION: Approval

October 14, 2014

Amendment # **1014-007**
TIP # **5203D-15**
Sponsor # **BRO-B092(015)**

PROJECT SPONSOR: **St. Charles County**

ACTION REQUESTED: Revise FY 2015 & 2016 of the FY 2015-2018 TIP to add a project

TITLE: **South Shore Drive**

LIMITS: Over tributary of Mississippi River

DESCRIPTION: Replace bridge

COUNTY: St. Charles

FUNDING SOURCE: Off-System Bridge Program (BRO)

	Federal	Match	Total
PE	$60,000	$15,000	$75,000
ROW	$1,200	$300	$1,500
Implementation	$178,800	$44,700	$223,500
Total	$240,000	$60,000	$300,000

AIR QUALITY CONFORMITY: Exempt – Widening narrow pavements or reconstructing bridges (no additional travel lanes (§ 93.126)

STAFF RECOMMENDATION: Approval

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Memo to: Board of Directors

From: Staff

Subject: Amendment to the 2015 Unified Planning Work Program: addition of element 1.03 Greenhouse Gas Inventory and revision of element 2.36 Missouri Regional 208 Water Quality Management Plan Initiative

Date: October 14, 2014

In July of this year the Federal Highway Administration (FHWA) issued a call for proposals designed to conduct greenhouse gas or energy analysis of transportation-related emission in the planning process. Council staff submitted a proposal, with the cooperation of Saint Louis University (SLU), and the proposal was selected for funding. The purpose of the project is to develop capacity to estimate greenhouse gas emissions from on-road vehicles at regional and sub-regional scales, and to analyze future emissions for multiple policy and land use scenarios. EWG will collaborate with SLU's Center for Environmental Studies (CES) to develop GHG emissions inventories by building capacity to analyze GHG emissions using EWG's Motor Vehicle Emissions Simulator (MOVES) and Land use Evolution and Assessment Model (LEAM).

We anticipate that the work will begin January 1, 2015. FHWA will provide $75,010 and SLU will provide the match of $18,753. In addition, EWG will contract with SLU for $41,878 for their participation in the project. Work element 1.03 is attached.

In addition, the Missouri Department of Natural Resources and staff have proposed certain amendments to element 2.36 Missouri Regional 208 Water Quality Management Plan Initiative. The attached revisions to the activities along with a revision to the budget will enable completion of the recommended work.

The additional activities include supporting the Our Missouri Waters Collaborative Watershed Process for the Meramec and Missouri Rivers to identify watershed priorities, including economic development and natural resource conservation, and providing information to the general public about watershed partnerships and projects.

We anticipate that the work will begin in January 2015. The funding of $191,600 will be provided by Missouri Department of Natural Resources (MoDNR). The updated UPWP element describing the work task is attached.

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Staff Recommendation: Staff recommends that the 2015 Unified Planning Work Program be amended to add 1.03 Greenhouse Gas Inventory and revise work element 2.36: Missouri Regional 208 Water Quality Management Plan Initiative . Staff further recommends that the Executive Director be authorized to negotiate and enter into funding agreements with FHWA/MoDOT, SLU, and MoDNR, to conduct the work for work elements 1.03 and 2.36.

GREENHOUSE GAS INITIATIVE
1.03

Background:
In the upcoming year, the agency will collaborate with personnel from the Department of Earth and Planetary Sciences at St. Louis University to develop computer modeling tools that will enhance the agency's capacity to analyze transportation-related greenhouse gas emissions. Work will focus on three main elements: Refining data that are used as inputs into models of vehicular emissions; preparing reports that present estimates of transportation-related greenhouse gas emissions; and creating visualization tools to communicate the results.

Activities:

1. Collaborate with personnel from the Department of Earth and Atmospheric Sciences at St. Louis University to develop computer modeling tools that will enhance the agency's capacity to analyze transportation-related greenhouse gas emissions.

2. Refine data used as inputs to greenhouse gas emission models.

3. Prepare reports estimating emissions of greenhouse gases from the regional transportation system under multiple scenarios.

4. Develop visualization tools to communicate information.

Products/Outcomes:

1. Enhanced databases containing information on variables associated with greenhouse gas emissions. (December 2015)
2. Reports estimating regional transportation-related greenhouse gas emissions. (December, 2015)
3. Visualization tools and techniques (December, 2015)

Estimated Costs:

Federal:

FHWA	$75,010
Subtotal	75,010

Local:

St. Louis University (In-Kind)	18,753
Subtotal	18,753
TOTAL	93,763

MISSOURI REGIONAL 208 WATER QUALITY MANAGEMENT PLAN INITIATIVE 2.36

Activities:

1. Continue working with all regional stakeholders and local governments in the five Missouri counties to provide information on sewer and sewage treatment facility planning.

2. Meet with municipal and county governments and sewer districts on the status of their wastewater management and water quality activities.

3. Work with Missouri Department of Natural Resources to identify priorities to meet the anticipated needs of the region for the next 20 year period.

4. Provide general planning and education for communities for non-point source pollution, sludge, storm water, watershed protection, and other activities.

5. Facilitate intergovernmental cooperation for wastewater facility planning in the region.

6. Support the Our Missouri Waters Collaborative Watershed Process for the Meramec and Missouri Rivers to identify watershed priorities including economic development and natural resource conservation.

7. Provide information to the general public about watershed partnerships and projects.

Products/Outcomes:

A. Updated information stored on GIS and in digital maps. *(ongoing)*

B. Briefing papers and reports, power point presentations, and GIS products, which illuminate and support regional water quality issues. *(ongoing)*

C. A representative advisory group from local governments and other stakeholders in the Meramec basin and a similar advisory group for the lower Missouri Basin. (*June 2015*)

D. Two state of the watershed documents, one for the Meramec and one for the lower Missouri River. (*March 2016*)

Estimated Costs:

State:

MoDNR	$191,600
	$191,600

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Memo to: Board of Directors

From: Staff

Subject: Functional Classification Update

Date: October 14, 2014

Staff is recommending approval of an update to the functional classification system for the region. Functional classification is the process by which all roadways are grouped into classes according to the type of service they provide. The Federal Highway Administration (FHWA) requires the use of functional classification to determine eligibility for federal funding. There are three principal roadway classifications: arterial, collector, and local roads. Any roadway classified as a rural major collector/urban collector or higher is eligible for federal funds.

In order to accurately reflect changes in land use and travel patterns, staff, along with MoDOT and IDOT, solicits revision applications from member agencies semi-annually and conducts a full system review every three to five years. County and municipal officials submitted applications requesting functional class changes to East-West Gateway during the month of May 2014. Staff worked with MoDOT, IDOT and local officials to prepare this recommended update.

The applications were reviewed in the context of FHWA guidelines, which include mobility, accessibility, and connectivity criteria. Staff also visited sites to verify conditions. Requested changes are recommended where it is deemed that a road's current classification is no longer consistent with its function. In some cases, it was found that current conditions did not support a change in classification as requested.

At this time, a total of 12 changes are recommended to the system. One (1) application is not recommended because it does not meet the criteria for a change in classification. A list showing the recommended changes is attached with a set of maps.

Once approved, the update will be sent to MoDOT and IDOT headquarters for final review and subsequent submittal to FHWA for approval.

Staff Recommendation: Staff recommends adoption of the functional classification update for the St. Louis region as shown in the attached list and maps.

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East-West Gateway May 2014 Functional Classification Application Period

Map # and ID #	Name	Segment Limits	Mileage	County	Requesting Agency	Federal-Aid Urbanized Area Boundary	Current Classification	Recommended Classification
Recommended Functional Classification Modifications - Missouri								
1 - 1	E. Essex Avenue	Sappington Road to western City Limits	0.24	St. Louis	Glendale	Urban	Local Road	Minor Collector
1 - 2	E. Essex Avenue	Woodlawn Avenue to eastern City Limits	0.31	St. Louis (City of Kirkwood)	EWGCOG/ MoDOT	Urban	Local Road	Minor Collector
2 - 3	Trianon Parkway	Kenrick Manor Drive to Watson Road	0.18	St. Louis (City of Shrewsbury)	EWGCOG/ MoDOT	Urban	Major Collector	Local Road
2 - 1	Bellerive Drive	Arlmont Drive to Normandy Drive	0.43	St. Louis	Bel-Nor	Urban	Major Collector	Local Road
2 - 2	Arlmont Drive	Bellerive Drive to Normandy Drive	0.41	St. Louis	Bel-Nor	Urban	Local Road	Minor Collector
2 - 3	Normandy Drive	Arlmont Drive to SH 180	0.50	St. Louis (City of Bel-Nor)	EWGCOG/ MoDOT	Urban	Major Collector	Minor Collector
3 - 1	Trask Drive	SOR I-270 to Imperial Drive	0.80	St. Louis (City of Dellwood)	EWGCOG/ MoDOT	Urban	Major Collector	Minor Collector
3 - 2	Imperial Drive	Trask Drive to Chambers Road	0.75	St. Louis (City of Dellwood)	EWGCOG/ MoDOT	Urban	Major Collector	Minor Collector
4 - 1	Broadway Street	Barclay Street to Mott Street	0.13	Jefferson (City of Herculaneum)	EWGCOG/ MoDOT	Urban	Planned Major Collector	Major Collector
4 - 2	Riverview Plaza Drive	Crystal City - Herky Road to School Street	0.47	Jefferson (City of Herculaneum)	EWGCOG/ MoDOT	Urban	Planned Major Collector	Major Collector
5 - 1	Interstate Drive	Hepperman Road to Wilmer Road	0.95	St. Charles County (City of Wentzville)	EWGCOG/ MoDOT	Rural	Planned Major Collector	Major Collector

East-West Gateway May 2014 Functional Classification Application Period

Map # and ID #	Name	Segment Limits	Mileage	County	Requesting Agency	Federal-Aid Urbanized Area Boundary	Current Classification	Recommended Classification
Recommended Functional Classification Modifications - Missouri								
6 - 1	Weldon Spring Parkway	Beckman Drive to Seidentop Road	0.06	St. Charles County (City of Weldon Spring)	EWGCOG/ MoDOT	Urban	Planned Major Collector	Major Collector

East-West Gateway May 2014 Functional Classification Application Period

Map # and ID #	Name	Segment Limits	Mileage	County	Requesting Agency	Federal-Aid Urbanized Area Boundary	Current Classification	Recommended Classification
Not Recommended Functional Classification Modifications - Missouri								
	Keelen Drive	W. Florissant Avenue to Trask Drive	0.58	St. Louis	Dellwood	Urban	Local Road	Local Road

Map 1 - Cities of Glendale & Shrewsbury, Missouri

LEGEND

- Local
- Interstate
- Principal Arterial
- Minor Arterial
- Major Collector
- Minor Collector

Proposed changes to Functional Classification are indicated by yellow highlighting on road segments. This map is entirely within the 2000 urban area boundary.

EAST-WEST GATEWAY
Council of Governments
Creating Solutions Across Jurisdictional Boundaries

September 2014

Location

St. Louis County, Missouri

Map 2 - City of Bel-Nor, Missouri

LEGEND

- Local
- Principal Arterial
- Major Collector
- Minor Collector

Proposed changes to Functional Classification are indicated by yellow highlighting on road segments. This map is entirely within the 2000 urban area boundary.

EAST-WEST GATEWAY
Council of Governments
Creating Solutions Across Jurisdictional Boundaries

September 2014

Location

St. Louis County, Missouri

Map 3 - City of Dellwood, Missouri

LEGEND

- Local
- Interstate
- Principal Arterial
- Minor Arterial
- Major Collector
- Minor Collector

Proposed changes to Functional Classification are indicated by yellow highlighting on road segments. This map is entirely within the 2000 urban area boundary.

East-West Gateway
Council of Governments
Creating Solutions Across Jurisdictional Boundaries

September 2014

Location

St. Louis County, Missouri

Map 4 - City of Herculaneum, MO

LEGEND

- Local
- Principal Arterial
- Minor Arterial
- Major Collector
- Minor Collector
- River or Lake

Proposed changes to Functional Classification are indicated by yellow highlighting on road segments. This map is entirely within the 2000 urban area boundary.

EAST-WEST GATEWAY
Council of Governments
Creating Solutions Across Jurisdictional Boundaries

September 2014

Location

Jefferson County, Missouri

Map 5 - City of Wentzville, MO

LEGEND

- Local
- Interstate
- Principal Arterial
- Minor Arterial
- Major Collector
- Minor Collector
- Planned Major Collector
- 2000 Urban Boundaries

Proposed changes to Functional Classification are indicated by yellow highlighting on road segments.

EAST-WEST GATEWAY
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September 2014

Location

St. Charles County, Missouri

Map 6 - City of Weldon Spring, MO

LEGEND

- Local
- Interstate
- Principal Arterial
- Minor Arterial
- Major Collector
- Planned Major Collector
- 2000 Urban Boundaries

Proposed changes to Functional Classification are indicated by yellow highlighting on road segments.

EAST-WEST GATEWAY
Council of Governments
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September 2014

Location

St. Charles County, Missouri

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Memo to: Board of Directors

From: Staff

Subject: Update of the St. Louis Regional Intelligent Transportation System (ITS) Architecture

Date: October 14, 2014

The East-West Gateway Council of Governments issued a Request for Qualifications (RFQ) to update the St. Louis Regional Intelligent Transportation System (ITS) Architecture. The ITS Architecture provides a common framework for planning, defining, and integrating intelligent transportation systems in the St. Louis region. The previous Regional ITS Architecture was completed in 2005 and, according to federal requirements, is in need of an update.

The consultant solicitation closing date was October 8, 2014. A selection committee is currently in the process of reviewing the submitted proposals and expects to make a selection prior to the October 21 Executive Advisory Committee (EAC) meeting. As a result, staff anticipates having a consultant selection recommendation for the update of the St. Louis Regional ITS Architecture to present at the October EAC meeting.

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Memo to: Board of Directors

From: Staff

Subject: Revision to East-West Gateway Council of Governments Retirement Savings Plan

Date: October 14, 2014

The East-West Gateway retirement plan is a defined contribution 401(k) plan. The Council currently matches voluntary employee contributions to the 401(k) plan up to the maximum of 4.25% of annual salary. The maximum match percentage of 4.25% was established in 1985 when the 401(k) plan was adopted and contained a step provision based on years of service. The step provision limited match to fifty percent of employee contribution if they had less than four years of service. The only change to employer match since the inception of the plan has been the elimination of the step provision in 1990.

A recent review of the plan conducted by the Retirment Plan Advisiory Committee revealed that only nine percent of our employees are on track to meet the recommended target income replacement upon retirement. After a review of public employer retirement benefits provided in the area, we feel that our current match is well under the benefits offered by public employers in the area.

We are recommending that the Council's maximum match percentage be increased to six percent effective Janaury 1, 2015. We estimate that the maximum cost of this increase will be $50,600 in 2015. The net impact to the surplus for 2015 is estimated to be $8,350 with the balance of $42,250 provided from the Council's federal and state grant funds. East-West Gateway does not provide a pension plan for its employees and therefore has no unfunded pension liability.

Staff Recommendation: Increase the 401(k) discreationary match provided by East-West Gateway from 4.25% to 6% effective January 1, 2015.

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Memo to: Board of Directors

From: Staff

Subject: Calendar Year 2015 East-West Gateway Budget

Date: October 14, 2014

The agency budget will be considered at the upcoming annual meeting by the membership of East-West Gateway, following a recommendation by the Board of Directors. Attached is the Council's proposed budget for the year beginning January 1, 2015. We are proposing a budget of $8,823,950. Approximately twenty-six percent of this budget will pay for public safety planning, equipment, software and training that will be provided to our member local governments and area first responder entities. An additional eight percent, for transportation, economic development, and environmental work, will be passed through to other public agencies and planning consultants. The Council's staff and operating costs is projected to be approximately $5.5 million.

East-West Gateway's budget includes expenditures for work activities included in the FY 2015 Unified Planning Work Program, as well as those activities anticipated to be in the FY 2016 UPWP. We've estimated funding for the Highway Transportation Planning, Environmental, Bioterrorism Hospital Preparedness, and Urban Area Security Initiative programs. Match for the Highway Transportation Planning and Environmental initiatives in the amount of $668,000 will be provided in the form of cash or in-kind contributions from state and local agencies.

The funds received from the transportation project assessment fee, and the per capita contribution by member counties will be primarily utilized as match for the federal transportation funds. The voluntary contribution by member counties will remain at 12.5 cents per capita. The contribution represents less than four (4.0) percent of the budgeted agency resources for 2014.

Salaries and benefits totaling approximately $4,822,000 include funding for 59 full time employees (FTE) compared to the estimated 56 FTE for 2014. The proposed budget also includes a cost of living adjustment (COLA) of 2% for all employees, a 1% raise based on merit, and a projected increase in health insurance of 12.5%. The COLA and merit raise, along with the associated incremental benefits are projected to cost $128,000. We estimate that the net impact to the surplus for 2015 is $21,100 and the balance of $106,900 would be provided from the federal, state and other grant funds.

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Staff Recommendation: Adoption of the proposed CY2015 budget as proposed; recommend the proposed Calendar Year 2015 budget for adoption at the Annual Meeting on November 14, 2014; and adjustment of the Position Classification Schedule to incorporate the cost of living adjustment of 2%.

Budget Summary

Resources and Expenditures

Calendar Years 2013 - 2015

	2013 Audited	2014 Estimated	2015 Proposed
RESOURCES:			
Federal Grants	$ 17,620,374	$ 14,347,019	7,317,290
State Grants/Appropriations	366,054	220,733	284,364
Local and Private Resources			
Cash-Per Capita	321,407	321,407	321,407
Transportation Project Assessment Fee	346,618	236,560	207,000
Cash-Other	992,098	6,799,565	340,344
In-Kind Services	1,088,786	282,947	344,150
Miscellaneous Income	19,319	22,275	22,000
Total Resources	20,754,656	22,230,506	8,836,555
EXPENDITURES:			
Operating Expenses	20,479,978	21,895,471	8,823,950
Total Expenditures	20,479,978	21,895,471	8,823,950
Surplus	274,678	335,035	12,605
Net Assets - Beginning of Year	2,912,350	3,187,028	3,522,063
Net Assets - End of Year	$ 3,187,028	$ 3,522,063	$ 3,534,668

EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS

Detail of Budgeted Resources
Calendar Year 2015

FEDERAL GRANTS (Federal portion only):		
Department of Transportation		
Federal Transit Administration		
Pass Thru: MoDOT	$ 2,946,774	
IDOT	255,836	
METRO	41,115	
Federal Highway Administration		
Pass Thru: IDOT	802,132	
Department of Homeland Security		
Federal Emergency Management Agency		
Pass Thru: Missouri Office of Homeland Security	2,699,955	
Department of Health & Human Services		
Pass Thru: MoDHSS	407,870	
Environmental Protection Agency		
Pass Thru: MDNR	120,302	
IEPA	43,306	
		$ 7,317,290
STATE APPROPRIATIONS/GRANTS		
Illinois	256,250	
Missouri	28,114	
		284,364
LOCAL RESOURCES:		
Per Capita (12.5 cents per capita)		
City of St. Louis	39,912	
Franklin County	12,686	
Jefferson County	27,342	
Madison County	33,660	
Monroe County	4,120	
St. Charles County	45,061	
St. Clair County	33,757	
St. Louis County	124,869	
		321,407
Transportation Project Assessment Fee		207,000
Other		340,344
In-kind Services		344,150
Miscellaneous Income [1]		22,000
TOTAL RESOURCES		$ 8,836,555

[1] (interest, meeting receipts, etc.)

EAST-WEST GATEWAY COUNCIL OF GOVERNMENTS

Detail of Budgeted Expenditures
Calendar Years 2013-2015

	2013	2014		2015
	Audited	Budget	Estimated	Budget
Salaries, Benefits	$ 4,398,110	$ 4,535,313	$ 4,467,740	$ 4,821,690
Public Agencies, Planning Consultants	6,277,073	9,298,495	9,357,159	1,997,425
Grant Funded Equipment and Software	7,953,483	7,786,840	6,894,448	847,760
In-Kind Services (Match)	1,088,786	329,545	282,947	344,150
Office Lease, Utilities, Maintenance	267,704	266,328	262,099	261,300
Public Agency Training	51,674	50,000	173,249	154,000
Auditing Services	64,000	65,000	65,000	65,000
Meetings, Conferences	65,248	40,720	51,971	40,795
Depreciation, Amortization	28,454	39,100	30,235	34,240
Data Access Services	27,992	14,341	32,395	33,935
Professional Services	18,551	19,888	23,788	27,200
Travel	37,607	56,175	25,123	25,575
Dues, Memberships	19,944	19,685	21,923	22,325
Communications and Cellular Service	37,962	36,947	41,580	22,090
Supplies	38,007	37,468	69,232	21,500
Printing, Reproduction	16,661	17,979	25,349	20,435
Equipment Maintenance & Rental	7,653	8,060	13,350	17,310
Pension Administration Fee	15,800	15,800	7,900	15,800
Employee Training, Recruitment, & Relocation	3,213	6,000	2,259	11,075
Business Insurance	8,911	12,300	9,344	11,000
Public Notices	32,351	18,990	19,959	10,350
Postage and Delivery	8,704	8,646	7,372	8,685
Interest & Miscellaneous Expenses	6,971	8,200	6,425	4,800
Technical Publications	4,998	5,200	4,277	4,750
Automobile Expense	121	800	347	760
	$ 20,479,978	$ 22,697,820	$ 21,895,471	$ 8,823,950

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Memo to: Board of Directors

From: Staff

Subject: 2015 Aerial Photography Project

Date: October 14, 2014

In 2011 East-West Gateway and STARRS' staff began working on a regional map that would enhance emergency response capabilities by providing a base map for the Enhanced 911 (E-911) systems across the region. A key element in modernizing emergency response is the switch to enhanced E-911. The shift from traditional 911 services to E-911 requires operators to respond to emergency calls from mobile devices, which in turn will require that each county public safety answering points (PSAP) have access to geographic information in adjacent counties. Several of the counties in the St. Louis region either have or will be implementing E-911 systems for their jurisdictions. In October of 2011 staff received approval to expend funds to hire a company that would provide aerial photography of the region at a high resolution and scale that is required for a project of this magnitude. Once the aerial photography work was completed updated maps were distributed throughout the region.

It has now been over two years since the initial aerial photography work was completed and, in order to facilitate the development of a consistent, regional map that contains data for all eight counties, East-West Gateway needs to update the aerial photography by performing another photo flight of the region. The success of the aerial photography project also requires a comprehensive quality assurance / quality control (QA/QC) program. During the prior project, the United States Geological Survey (USGS) partnered with East-West Gateway and provided the QA/QC program. USGS is no longer partnering with local agencies to provide these types of services; therefore, we must hire an independent third-party contractor to implement the QA/QC program for this project.

In order to achieve the project's goals, two requests for proposals (RFP) were issued in September and proposals were received on October 1, 2014 - - one for the Aerial Imagery and one for the QA/QC for the aerial imagery. We received three responsive proposals for the imagery RFP and two responsive proposals for the QA/QC RFP.

A selection committee evaluated, scored, and ranked the proposals for both elements of the project. After completion of the evaluation process the firms listed below received the highest rank from the committee and were selected as the firms to be recommended for contract award.

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- Surdex Corporation was selected for the Aerial Imagery work because of its experience completing projects of the scope and magnitude of the St. Louis project and because of its experience working in, and knowledge of, the St. Louis region and conditions that may affect the project.

- GRW Aerial Surveys, Inc. was selected for the QA/QC work because of its extensive experience performing QA/QC work, its expertise in providing the requested services, and its understanding of the project scope.

Lincoln County, Missouri – As in the prior project, Lincoln County, Missouri has asked to participate in the current aerial photography project. Lincoln County will pay for the costs associated with completing the aerial photography and the QA/QC in Lincoln County. UASI grant funding will not be used to cover the costs of the Lincoln County imagery or QA/QC. Lincoln County, if included in the project, will provide local funds to cover the costs of the Lincoln County imagery and QA/QC. East-West Gateway will enter into a funding agreement with Lincoln County for an amount not to exceed a total of **$79,982.**

4th Band Data – As part of the aerial imagery acquisition, Surdex Corporation will capture 4th band data, which includes multi-spectral (Red, Green, Blue or "RGB") and near-infrared / color infrared or "NIR/CIR" images. This data is used to conduct land cover refinement analysis for East-West Gateway's Long Range Transportation Plan. The 4th band data processing will be included as an option in the Surdex contract. The 4th band data processing will not be supported with UASI funds. The cost of the 4th band data will be covered by East-West Gateway's MoDOT/IDOT Planning funds. The total cost of the 4th band data processing will not exceed a total of **$8,950.**

Total Project Costs – The maximum total cost for the aerial photography project is **$646,800**, which includes Lincoln County and the 4th band data. The costs for the project will be paid for out of following sources: (1) a maximum amount of **$596,960** from the UASI grant; (2) a maximum of **$8,950** from East-West Gateway's MoDOT/IDOT Planning funds; and (3) a maximum total of **$79,982** from Lincoln County local funds.

Staff Recommendation: Staff recommends that the Board of Directors authorize the Executive Director to: (1) enter into an agreement with Surdex Corporation for the aerial imagery for a cost not to exceed **$581,950**, which includes Lincoln County and the 4th band data; (2) enter into an agreement with GRW, Inc. for a cost not to exceed **$64,850**, which includes Lincoln County; and (3) enter into an agreement with Lincoln County to provide local funds in an amount not to exceed **$79,982**.